

# U.S. Customs and Border Protection Modernization and ACE

Custom Brokers and Forwarders of Northern California  
(CBFANC)

San Francisco

July 28, 2004



U.S. Customs and  
Border Protection

# Agenda

- Introduction
- Modernization Background
- ACE: C-TPAT, FAST, and CSI
- Overview of ACE Releases
- ACE/ITDS Integration
- How to become an ACE Participant
- ACE Demonstration
- Questions and Answers



# Key Operational Decisions Are Now Made Everywhere

CBP Officers around the world  
make key operational decisions every day:

Who and What to **Target**? To **Expedite**? To **Investigate**?

## Typical Daily Volume:

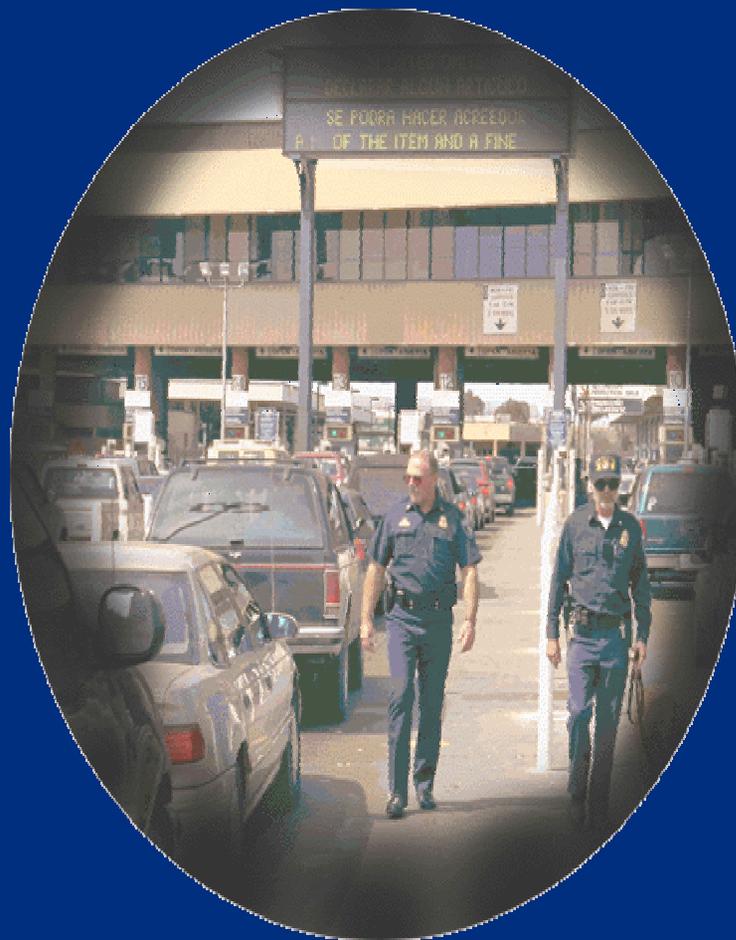
**1,131,000** passengers  
**92,600** trucks &  
**containers**  
**70,100** entries  
**327,500** vehicles  
**1,900** aircraft



U.S. Customs and  
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# What is CBP Modernization?

- **Modernization is a 15-year initiative to modernize and integrate U.S. Customs and Border Protection to support the core business processes**
- **ACE is the first step**



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# ACE: Providing the IT Platform for:

- Customs Trade Partnership Against Terrorism (C-TPAT)
  - Joint government-business initiative
  - Builds cooperative relationships that strengthen overall supply chain and border security
- Free and Secure Trade (FAST)
  - Offers pre-registration capabilities and background checks for importers and carriers prior to importing goods for those participating in the C-TPAT
- Container Security Initiative (CSI)
  - Establishes security criteria to identify high-risk containers
  - Enables pre-screening of high-risk containers before they arrive at U.S. ports



# Account Creation

	Release 2 Summer 2003	Release 3 Spring 2004	Release 4 Fall 2004	Release S1 Sept 2005	Release S2 Feb 2006	Release 5 Nov 2006	Release S3 Feb 2007	Release S4 Feb 2009	Release 6 Feb 2009	Release 7 May 2010
<b>Security and Commercial Accounts</b>	Importer Accounts Action Plan Significant Activity Log (SAL) Quick views	Broker/carrier Accounts enhancement plan Notifications and Monthly periodic statements Monthly payments Subsidiary Ledgers Initial Integration				NVOCC and Deconsolidators			<ul style="list-style-type: none"> <li>Remaining import account types</li> <li>Bond data and bond sufficiency</li> <li>Maintain CBP lics, permits &amp; cert.</li> <li>Account view of export data</li> <li>Administrative messaging</li> <li>Periodic statements</li> <li>Accept payments (including EFT and lockbox)</li> <li>Enhanced General Ledger Integration with Sub. Ledgers</li> <li>Refunds for liquidation</li> <li>CFO reports</li> <li>Violation Billing</li> </ul>	<ul style="list-style-type: none"> <li>Exporter Accounts</li> <li>Regulatory audit</li> <li>Full compliance analysis</li> <li>Accept cash payments</li> <li>IASS Statements</li> <li>Miscellaneous refunds</li> <li>Full revenue processing</li> <li>Drawback and protest refunds</li> <li>Full General Ledger Integration with Subsidiary Ledgers</li> </ul>
<b>Cargo and Enforcement Processing</b>		<ul style="list-style-type: none"> <li>Te</li> <li>Pr</li> <li>K</li> <li>B</li> <li>M</li> <li>F</li> <li>Il</li> <li>P</li> </ul>						<ul style="list-style-type: none"> <li>Accept all major entry types individual, conveyance, and equipment (CCIE) tracking</li> <li>Enforcement and Tracer for entry summary and all entry types (except mail, courier, hand carry, and pipeline)</li> <li>Tracer for initial cargo tracking, Quota/Visa, AD/CVD</li> </ul>	<ul style="list-style-type: none"> <li>Mail, Courier, Hand Carry, and Pipeline manifest, e-Release, and Tracking</li> <li>Multi-modal manifest</li> <li>Full CCIE tracking</li> <li>Full export processing</li> <li>Enf. and Tracer for Mail, Courier, Hand Carry, and Pipeline</li> <li>Enforcement and Tracer for exports, drawback, IASS, Cargo and conveyance tracking and account compliance</li> </ul>	
<b>Post Release Processing</b>									<ul style="list-style-type: none"> <li>Entry summary, Temp. Importation Bond, Vessel repair</li> <li>Reconciliation</li> <li>Liquidation/Close out</li> <li>Quota, Visa, AD/CVD</li> </ul>	<ul style="list-style-type: none"> <li>Import Activity Summary Statement (IASS)</li> <li>Protest, drawback</li> </ul>
<b>Reference Data</b>	<ul style="list-style-type: none"> <li>Link to CROSS</li> <li>Electronic HTS</li> <li>Trade reports</li> </ul>								<ul style="list-style-type: none"> <li>Receive electronic ruling request</li> <li>Tracking of Legal Notices, Cong. Responses &amp; Agree. Quota/Visa</li> <li>Import Reference Data</li> <li>Statistical analysis and reports</li> <li>Non-CBP Lics, Permits, &amp; Cert.</li> </ul>	<ul style="list-style-type: none"> <li>Full electronic ruling processing</li> <li>e-Training</li> <li>Full FOIA processing</li> <li>Export reference data</li> <li>Watch lists</li> </ul>
<b>CBP</b>	Account Managers	Import (EST)							Border Patrol, Import Specialists, EST, Attorneys, BICE Agents	Outbound Inspectors, Drawback Specialists
<b>PGAs*</b>									Census, TBD	TBD
<b>Trade</b>	Importers	Br							Couriers, Sureties, FTZ, Warehouse	Exporters, Attorneys

**Account Creation**

**What:**

- ACE Secure Data Portal

**Who:**

- Initial 41 Account Participants

**Benefits:**

- Review CBP Entry Data in Near Real Time
- Manage Issues and Resolve Problems More Effectively
- Enable Uniform Customer Support
- Support Informed Compliance
- Provide Easy Access to Summary Reports, Harmonized Tariff Schedule (HTS), and Compliance Rate Data
- National information

will take place over multiple releases.

\*Note: Functionality and use of Global Blueprinting conducted from October 2003-May 2004. \*\*Note: Not part of Release 3.



# Periodic Payment

R3

	Release 2 Summer 2003	Release 3 Spring 2004	Release 4 Fall 2004	Release S1 Sept 2005	Release S2 Feb 2006	Release 5 Nov 2006	Release S3 Feb 2007	Release S4 Feb 2009	Release 6 Feb 2009	Release 7 May 2010
Security and Commercial Accounts	Importer Accounts Action Plan Significant Activity Log (SAL) Quick views	Broker/carrier Accounts SAL and action plan enhancement Notifications and Alerts				NVOCC and Deconsolidators			Remaining import account types Bond data and bond sufficiency	Exporter Accounts Regulatory audit Full compliance analysis Accept cash payments Statements Planeous refunds Revenue processing Check and protest refunds General Ledger Integration Subsidiary Ledgers
Cargo and Enforcement Processing										Courier, Hand Carry, and the manifest, e-Release, tracking modal manifest CIE tracking Export processing and Tracer for Mail, ar, Hand Carry, and ne ement and Tracer for is, drawback, IASS, Cargo onveyance tracking and nt compliance
Post Release Processing										Activity Summary ment (IASS) st, drawback
Reference Data	Link to CRO Electronic H Trade report									Electronic ruling processing ning OIA processing t reference data t lists
CBP	Account M									and Inspectors, Drawback Specialists
PGAs*										TBD
Trade	Import									Exporters, Attorneys
*Note: Function Global Blueprint										

## Periodic Payment

- What:**
- Initial Account Revenue Periodic Statements and Payments (Monthly)
  - Automated Clearinghouse (ACH) Credit and ACH Debit
  - Additional Account functionality
- Who:**
- ACE Account Participants
    - Enables Importer Accounts to designate brokers to file on their behalf
    - Expands Account Management to enable Brokers to view entry summary historical data
    - Expands Account Profile to include carriers
- Benefits:**
- Moves from transaction-based to account-based payments
  - Enables importer accounts to designate brokers to file on their behalf
  - Enables brokers to view entry summary historical data
  - Expands account profile to include carriers
  - Supports informed compliance



# Periodic Payment

## Why?

- The Trade Act of 2002, Pub. L. 107-210, dated August 6, 2002, amended Section 505(a) of the Tariff Act of 1930 (19 USC 1505(a)) by adding, “As soon as a periodic payment module of the Automated Commercial Environment is developed, but no later than October 1, 2004, a participating importer of record, or the importer’s filer, may deposit estimated duties and fees for entries of merchandise no later than the 15th day of the month following the month in which the merchandise is entered or released, whichever comes first.”



# Periodic Payment

## How?

- A general test for the Periodic Monthly Statement Process was announced in the February 4, 2004, Federal Register
- The Federal Register Notice limits participants to the initial 41 ACE accounts and their designated brokers

## Eligibility criteria for this test

- The ability to make periodic payment via ACH Credit or ACH Debit
- The ability to file entry/entry summary via Automated Broker Interface

## When

- June 21, 2004



# Periodic Payment Process

## Characteristics

### What's Similar

- Entry summaries will be routed as they are today – bypass vs. team review
- Periodic Daily Statements will be presented as the Daily Statements are today.
- The Final PDS will run as it does today – after end of day processing.

### What's Different

- This process may be thought of as the existing daily statement process with no payment due until the 15th calendar day of the month following release
- Filers decide what entries are to be processed via the PMS process
- Entries may be removed from the periodic payment process until the Final PMS is produced



# Periodic Payment View

## Periodic (Monthly) Statement

Periodic Statement ? GO Periodic Monthly Statement Overview

Search for Mo. Statement #  GO

Periodic Mo Stmt#	Stmt Date	Port Code	Importer#	Total	Payment Due Date
<a href="#">9995250001</a>	1/11/2003	0101	12-1267809	110,000.00	1/15/2003
<a href="#">9995250002</a>	1/11/2003	0101	12-1267809	50,000.00	1/15/2003
<a href="#">9995250003</a>	1/11/2003	0101	12-1267809	40,000.00	1/15/2003
<a href="#">9995250004</a>	1/11/2003	0101	12-1267809	10,000.00	1/15/2003

Periodic Statement ? GO Periodic Monthly Statement

Search for Daily Statement #:  GO

Periodic Stmt #: [9995250001](#)

Payment: ACH Debit

Account Name: Science Fiction

Duty	Tax	ADD	CVD	Fee's	Total
100,000.00	7000.00	0.00	0.00	3000.00	110,000.00

ACE ID: 34567

Importer: 12-1 268090

1-6 of 22

Daily Statement#	Stat Date	Port Code	Importer #	Duty	Tax	ADD	CVD	Fee's	Total
<a href="#">0102011001</a>	01/11/03	0101	12-126809	3,500.00	500.00	0.00	0.00	1,000.00	5,000.00
<a href="#">0102012001</a>	01/12/03	0101	12-126809	5,000.00	1,500.00	0.00	0.00	500.00	7,000.00

Drilldown to Entry Detail on Statement

Periodic Statement Quick View ? GO Periodic Daily Statement Details

Search for Entry #  GO

Periodic Monthly Statement: [9995250001](#)

Periodic Daily Statement: 0102011001 Port: 0101

Account Name: Science Fiction

Statement Type: Importer

Statement Date: 01/11/02

Duty	Tax	ADD	CVD	Fee's	Total
4,000.00	7,000.00	0.00	0.00	300.00	5000.00

ACE ID: 34567

1-6 of 100

Entry #	Balance Date	Entry Type	Port Code	Importer #	Port	Duty	Tax	ADD	CVD	Fee's	Total
<a href="#">123456789001</a>	01/05/03	01	0101	12-1268090	A00100-01	100.00	10.00	0.00	0.00	5.00	115.00
<a href="#">123456789002</a>	01/05/03	01	0101	12-1268090	A00100-02	100.00	0.00	0.00	0.00	10.00	110.00
<a href="#">123456789003</a>	01/05/03	01	0101	12-1268090	A00100-03	50.00	0.00	0.00	0.00	2.00	52.00
<a href="#">123456789004</a>	01/06/03	01	0101	12-1268090	A00100-04	1000.00	100.00	0.00	0.00	10.00	1110.00
<a href="#">123456789005</a>	01/06/03	01	0101	12-1268090	A00100-05	40.00	4.00	0.00	0.00	1.00	45.00
<a href="#">123456789006</a>	01/06/03	01	0101	12-1268090	A00100-06	200.00	100.00	0.00	0.00	8.00	308.00

[Next >](#)

[Return to Periodic Daily Statement](#)



# Periodic Payment - Brokers Benefits

- **Manage their own unique group of users within their ACE Portal Broker Account**
- **File Periodic Monthly Statements**
- **Run a variety of reports extracted from CBP data**
  - 5 distinct Quick View Reports
  - Periodic Statement Reports
  - 60+ reports regarding their own and their clients entries
- **Apply for an ACE Importer Account**
- **Access to the Significant Activity Log (SAL) and Action Plan**



# Periodic Payment

## Benefits to CBP

- Meet legislative mandate for establishing an automated system to accommodate periodic payments
- Short-term: Material Weakness identified by OIG addressed - Subsidiary Ledger created in ACE
- Long-term: Less work for CBP Field Offices - fewer daily collections transactions

## Benefits to the Trade

- Access to operational data through the ACE Secure Data Portal
- The ability to interact electronically with CBP
- Periodic MONTHLY payment for multiple entries/transactions at one time
- Additional float on money



# e-Manifest: Trucks

R4

	Release 2 Summer 2003	Release 3 Spring 2004	Release 4 Fall 2004	Release S1 Sept 2005	Release S2 Feb 2006	Release 5 Nov 2006	Release S3 Feb 2007	Release S4 Feb 2009	Release 6 Feb 2009	Release 7 May 2010
<b>Security and Commercial Accounts</b>	Importer Accounts Action Plan Significant Activity Log (SAL) Quick views	Broker/carrier Accounts SAL and action plan enhancement Notifications and Alerts Monthly periodic statements				NVOCC and Deconsolidators			Remaining import account types Bond data and bond sufficiency Maintain CBP lics, permits & cert.	<ul style="list-style-type: none"> <li>Exporter Accounts</li> <li>Regulatory audit</li> <li>Full compliance analysis</li> <li>Accept cash payments</li> <li>IASS Statements</li> <li>Miscellaneous refunds</li> <li>Full revenue processing</li> <li>Drawback and protest refunds</li> <li>Full General Ledger Integration with Subsidiary Ledgers</li> </ul>
<b>Cargo and Enforcement Processing</b>									entry types Conveyance, equipment Tracer for and all entry (air, courier, pipeline) cargo Visa,	<ul style="list-style-type: none"> <li>Mail, Courier, Hand Carry, and Pipeline manifest, e-Release, and Tracking</li> <li>Multi-modal manifest</li> <li>Full CCIE tracking</li> <li>Full export processing</li> <li>Enf. and Tracer for Mail, Courier, Hand Carry, and Pipeline</li> <li>Enforcement and Tracer for exports, drawback, IASS, Cargo and conveyance tracking and account compliance</li> </ul>
<b>Post Release Processing</b>									Temp. d, Vessel e out /CVD	<ul style="list-style-type: none"> <li>Import Activity Summary Statement (IASS)</li> <li>Protest, drawback</li> </ul>
<b>Reference Data</b>	<ul style="list-style-type: none"> <li>Link to</li> <li>Electr</li> <li>Trade</li> </ul>								nic ruling al Notices, es & Agree. e Data sis and Permits, &	<ul style="list-style-type: none"> <li>Full electronic ruling processing</li> <li>e-Training</li> <li>Full FOIA processing</li> <li>Export reference data</li> <li>Watch lists</li> </ul>
<b>CBP</b>	Acco								Import Attorneys, ints	Outbound Inspectors, Drawback Specialists
<b>PGAs*</b>									BD	TBD
<b>Trade</b>									ies, FTZ, ise	Exporters, Attorneys

## e-Manifest: Trucks

### What:

- Cargo and enforcement processing for trucks
- eRelease and automated truck manifest, including in-bond
- Consolidated interface for CBP Officers
- Transponder and proximity card

### Who:

- **ACE Account Participants**
  - Expands to Truck Carriers and their authorized agents initially at seven selected land border ports

### Benefits:

- Provides Standard Automated Manifest at land ports
- Enhances Security in the supply chain
- Enables CBP Officers to make faster, better, earlier decisions

\*Note: Functionality and users are listed as to when their integration effort will start based on the ACE Program Plan version 10. Full integration will take place over multiple releases. Global Blueprinting conducted from October 2003-May 2004. \*\*Note: Not part of Release 3.



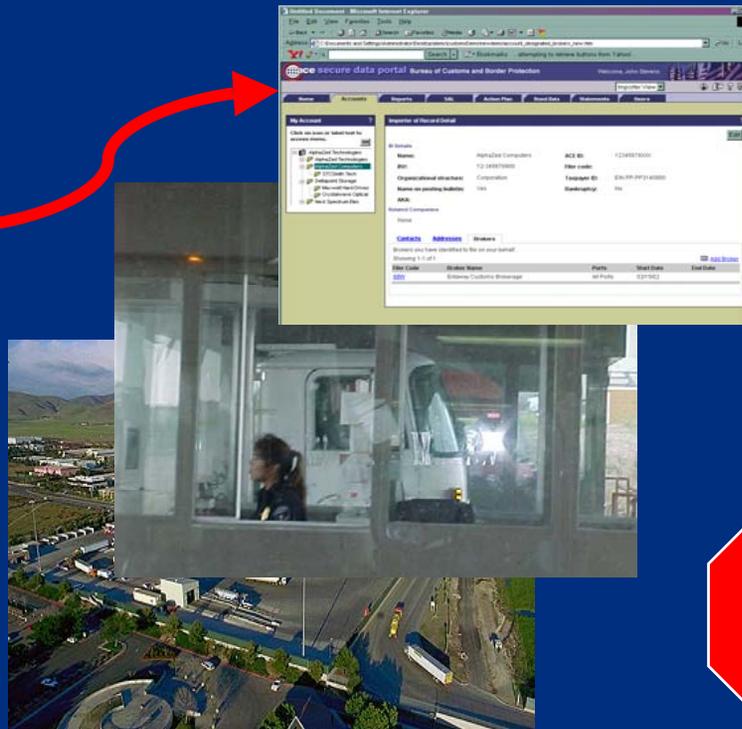
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# The Flow of Intelligence at a Border Station

As trucks approach border  
RF signal  
transmitted to **ACE**



Officer  
in booth at Otay Mesa  
checks **ACE** screen for results of  
Targeting and Selectivity Analysis



Officer  
Decides  
To:



Release Shipment

OR

Hold  
and  
Examine

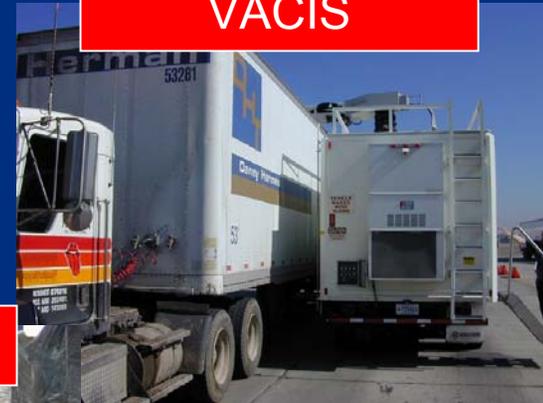


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# e-Manifest: Trucks (Release 4) Secondary Workflow Process



Primary referral to:



VACIS



Cargo Exam



Canine



Exit Gate



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# Post Release & Manifest

	Release 2 Summer 2003	Release 3 Spring 2004	Release 4 Fall 2004	Release S1 Sept 2005	Release S2 Feb 2006	Release 5 Nov 2006	Release S3 Feb 2007	Release S4 Feb 2009	Release 6 Feb 2009	Release 7 May 2010
<b>Security and Commercial Accounts</b>	Importer Accounts Action Plan Significant Activity Log (SAL) Quick views	Broker/carrier Accounts SAL and action plan enhancement Notifications and Alerts Monthly periodic statements Monthly periodic payments Subsidiary Ledger Initial General Ledger Integration with Sub. Ledger				NVOCC and Carriers			Remaining import account types Bond data and bond sufficiency	Exporter Accounts Regulatory audit Full compliance analysis Accrual cash payments
<b>Cargo and Enforcement Processing</b>		<ul style="list-style-type: none"> <li>Technology Prototypes:</li> <li>Knowledge Based Risk Mgmt. Prototype**</li> <li>IIF Prototype**</li> </ul>								
<b>Post Release Processing</b>										
<b>Reference Data</b>	<ul style="list-style-type: none"> <li>Link to CROSS</li> <li>Electronic HTS</li> <li>Trade reports</li> </ul>									
<b>CBP</b>	Account Managers	Import/Entry Specialists (EST), Finance Centre								
<b>PGAs*</b>										
<b>Trade</b>	Importers	Brokers, Carriers								

## Post Release & Manifest

**What:**

- Entry summary processing through liquidation, antidumping/countervailing duties, quota/visa, reconciliation, and supporting selectivity
- Enhanced financial processing
- Initial automated manifest functionality for all modes of transportation

**Who:**

- ACE Accounts - Carriers/NVOCCs, Sureties, Brokers, Importers

**Benefits:**

- Acceptance of additional payment types
  - Credit card payments
  - Payments via the internet
- Streamlined entry summary process
- ACE is the system of record for entry summaries

\*Note: Functionality and users are listed in the Global Blueprinting conducted from October 2003-May 2004. \*\*Note: Not part of Release 3.



# Pre-Release Processes

R6

	Release 2 Summer 2003	Release 3 Spring 2004	Release 4 Fall 2004	Release S1 Sept 2005	Release S2 Feb 2006	Release 5 Nov 2006	Release S3 Feb 2007	Release S4 Feb 2009	Release 6 Feb 2009	Release 7 May 2010
<b>Security and Commercial Accounts</b>	Importer Accounts Action Plan Significant Activity L (SAL) Quick views	Broker/carrier Accounts SAL and action plan				NVOCC and Deconsolidators			Remaining import account es of data and head	Exporter Accounts Regulatory audit Analysis Payments ents refunds processing protest refunds edger Integration y Ledgers
<b>Cargo and Enforcement Processing</b>										Hand Carry, and est, e-Release, manifest king cessing r for Mail, Carry, and ind Tracer for ack, IASS, Cargo ce tracking and liance
<b>Post Release Processing</b>										Summary SS) ack
<b>Reference Data</b>	<ul style="list-style-type: none"> <li>Link to CROSS</li> <li>Electronic HTS</li> <li>Trade reports</li> </ul>									ruling processing essing ce data
<b>CBP</b>	Account Managers									ectors, Drawback cialists
<b>PGAs*</b>										BD
<b>Trade</b>	Importers	Brokers, Carriers	Truck Operators			Air, Sea, Rail Carriers, NVOCC & Deconsolidators			Couriers, Sureties, FTZ, Warehouse	Exporters, Attorneys

**Pre-Release Processes**

**What:**

- Receive Entry
- Full Electronic Manifest
- Cargo Tracking
- In-bond
- Release

**Who:**

- ACE Account Participants - Bonded Facility Operators, Cartmen/Lightermen, Couriers, Carriers/NVOCCs, Sureties, Brokers, Importers

**Benefits:**

- Electronic manifest will enable visibility of shipments transferring between transportation modes
- Cargo tracking will enable visibility of shipment lifecycle

\*Note: Functionality and users are listed as to when their integration effort will start based on the ACE Program Plan version 10. Full integration will take place over multiple releases. Global Blueprinting conducted from October 2003-May 2004. \*\*Note: Not part of Release 3.



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# Complete Shipment Management

R7

	Release 2 Summer 2003	Release 3 Spring 2004	Release 4 Fall 2004	Release S1 Sept 2005	Release S2 Feb 2006	Release 5 Nov 2006	Release S3 Feb 2007	Release S4 Feb 2009	Release 6 Feb 2009	Release 7 May 2010
<b>Security and Commercial Accounts</b>	Importer Accounts Action Plan Significant Act (SAL) Quick views	Broker/carrier Accounts SAL and other files				NVOCC and Deconsolidators			Export account	Exporter Accounts Regulations audit
<b>Cargo and Enforcement Processing</b>										and Carry, and t, e-Release,  ifest g ssing or Mail, arry, and  l Tracer for k, IASS, Cargo tracking and nce
<b>Post Release Processing</b>										summary ) k
<b>Reference Data</b>	<ul style="list-style-type: none"> <li>Link to CROSS</li> <li>Electronic HTS</li> <li>Trade reports</li> </ul>									ling processing  sing data
<b>CBP</b>	Account Man									ors, Drawback lists
<b>PGAs*</b>										)
<b>Trade</b>	Importer									ttorneys
*Note: Functions Global Blueprint										

## Complete Shipment Management

**What:**

- EVERYTHING ELSE
- FTZ/Warehouse Processing
- Exports
- Protest Processing
- Drawback Processing
- Document Management

**Who:**

- ACE Accounts - FTZ Operators, Exporters/USPPI, Bonded Facility Operators, Sureties, Cartmen/Lightermen, Couriers, Carriers/NVOCCs, Brokers, Importers

**Benefits:**

- Fully automated, electronic end-to-end cargo process
- Integrated drawback/export process
- ACE becomes the system of record



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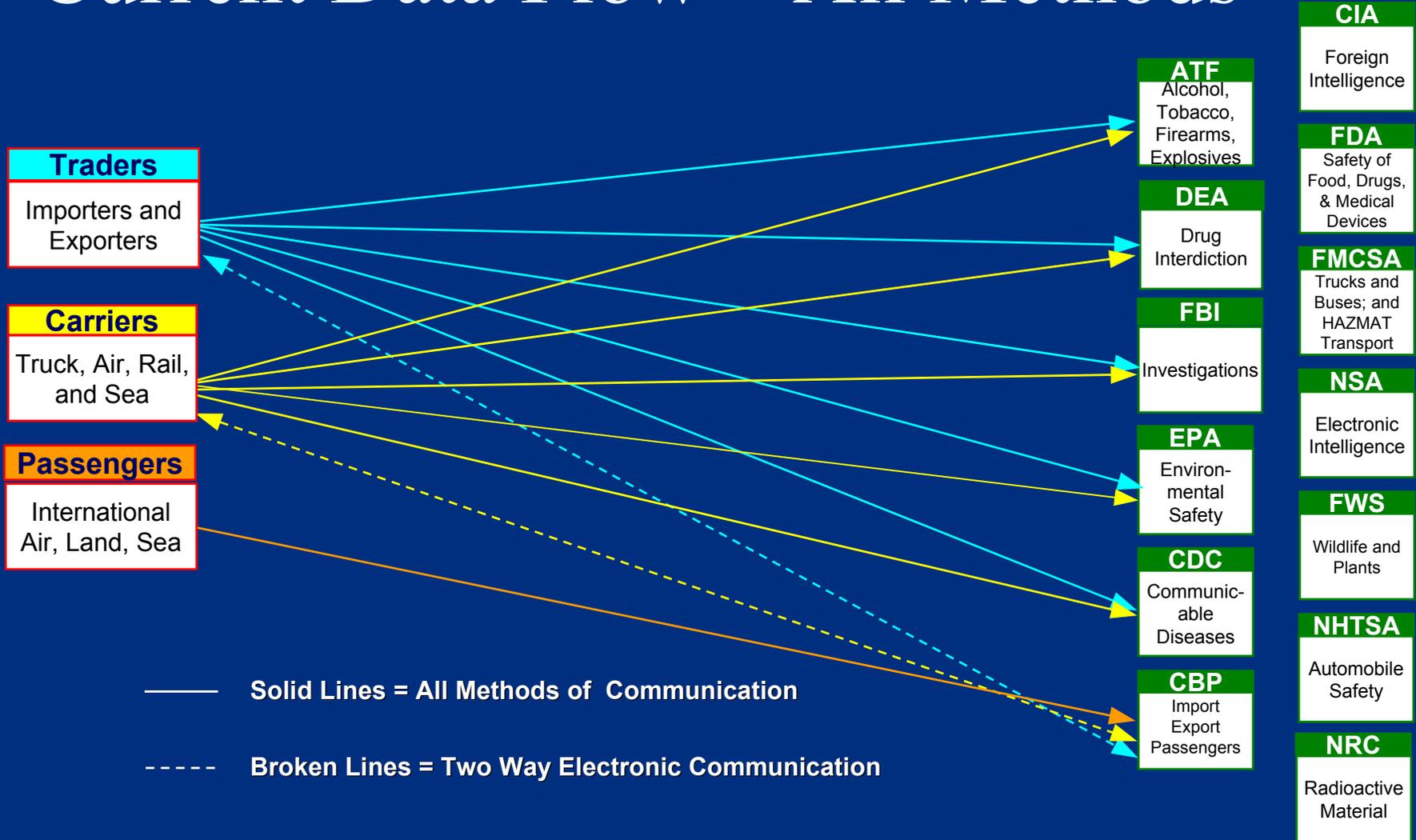
# ACE/ITDS Vision

To implement a secure, integrated, government-wide system for the electronic collection, use, and dissemination of the international trade and transportation data essential to the missions of federal agencies.



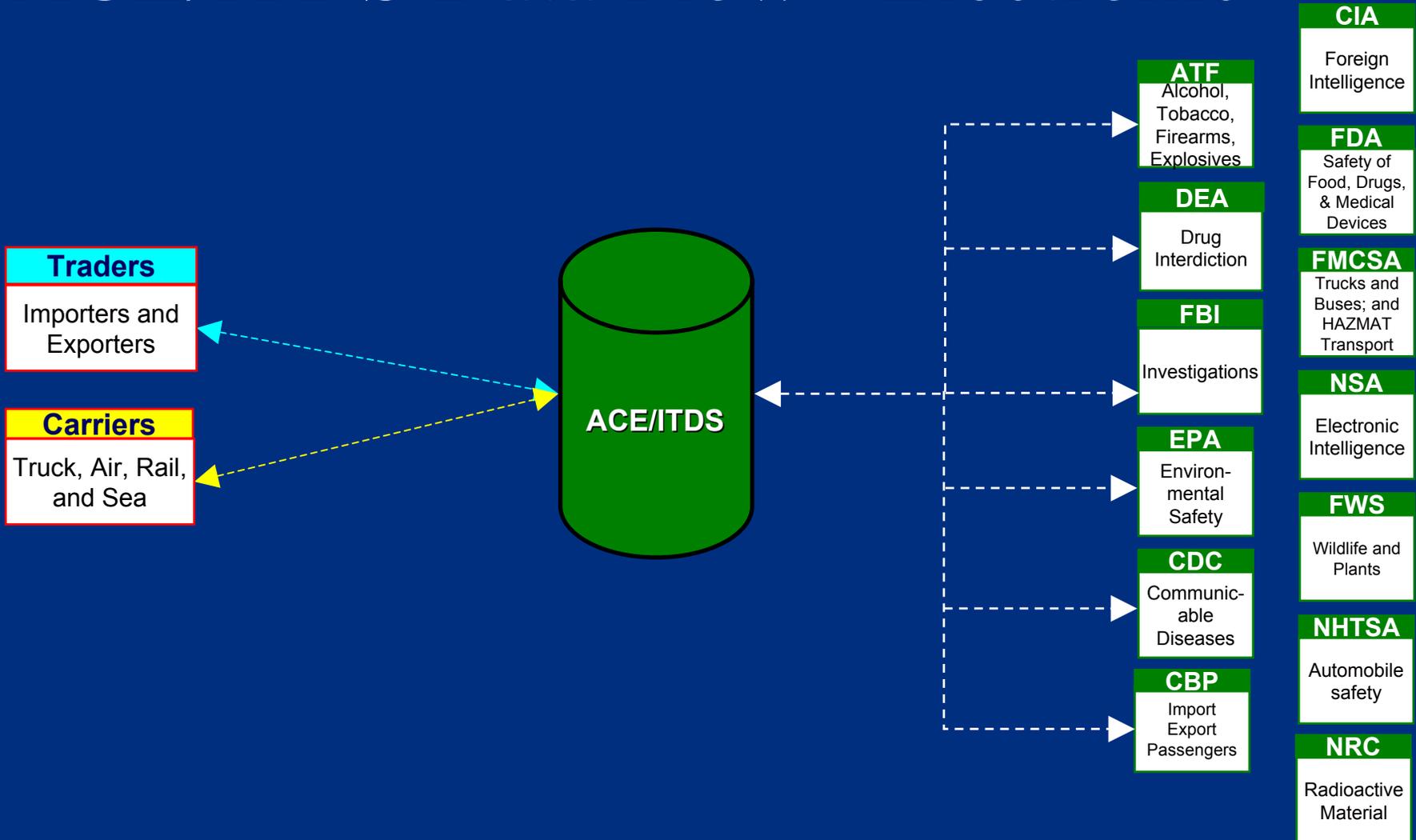
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# Current Data Flow – All Methods



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# ACE/ITDS Data Flow - Electronic



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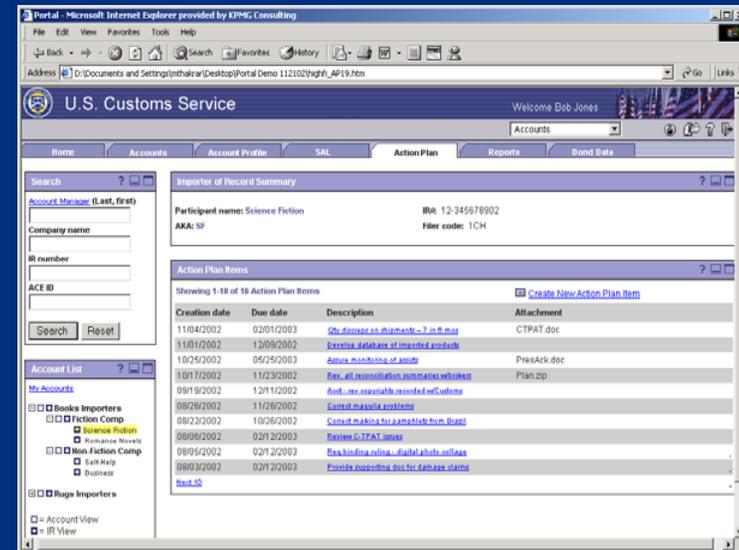
# ACE/ITDS Benefits

- More Effective Enforcement and Analysis
  - Availability of Pre-Arrival Information
  - Cargo Tracking
  - Access to More Accurate and Timely Transaction Information
  - Enable Comprehensive Risk Management
  - Promote Multi-Agency Collaboration of Enforcement Initiatives
- Efficiency
  - Promote Information Sharing Among Federal, State, and Local Government Agencies
  - Accelerate Border Clearance
  - Reduce Costs
  - Eliminate Paper Systems
- Trade Facilitation
  - Provide Single-Window Transaction Filing for the Trade
  - Harmonize Government Data Requirements



# Becoming an ACE Participant

- Eligibility Requirements:
  - C-TPAT Certified
  - Internet Connectivity
  - Bond Rider
  - Check Federal Register Notice Vol. 69, No.23
- Application Process:
  - Importer Name
  - Unique Importer of Record Number
  - Statement certifying C-TPAT participation
  - Statement certifying capability to connect to the internet
  - E-mail information to eisenhower@dhs.gov
- CBP Policy:
  - Able to accept up to 1100 ACE Accounts for Release 3 and 4
  - Priority will shift to create well balanced blend of accounts



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# Questions and Feedback?



Visit the Modernization & ACE site on  
[www.cbp.gov](http://www.cbp.gov)  
or write us at:  
[CBPMO@dhs.gov](mailto:CBPMO@dhs.gov)



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Border Protection



# U.S. Customs and Border Protection